THE SASKATCHEWAN RATE REVIEW PANEL SASKPOWER 2016 AND 2017 RATE APPLICATION

Transcript of Proceedings of
A PUBLIC MEETING
held by the
Saskatchewan Rate Review Panel
at the DoubleTree by Hilton Hotel
Regina, Saskatchewan
on Tuesday, June 21, 2016

APPEARANCES:

Saskatchewan Rate Review Panel:
Albert Johnston (Chairperson)
Delaine Barber
Steve Kemp
Lyle Walsh

SaskPower Panel:
Mike Marsh
Sandeep Kalra
Troy King

1	(Proceedings commenced at 7:00 p.m.)
2	THE CHAIRPERSON: Good evening and welcome
3	to our public meeting for the SaskPower rate
4	application. My name is Albert Johnston; I'm
5	the Chair of the Saskatchewan Rate Review
6	Panel. With me today are three of our panel
7	members: Steve Kemp from Regina, Delaine
8	Barber from Weyburn, and Lyle Walsh, who is
9	from Yorkton.
10	We have representatives
11	from SaskPower here today; Mike Marsh, who is
12	the President and CEO, and I will leave it to
13	him to introduce the rest of his folks.
14	Again, I would welcome
15	you. We plan to answer or have questions at
16	the end and, in the meantime, your phones
17	will be muted, you won't be able to dial in.
18	If you are on-line, you would be able to type
19	in a question at any time and just press
20	"submit" and we would receive that here.
21	This presentation today
22	is for the purposes of the panel to fulfill
23	its obligation to seek input from the public,
24	so we welcome participation by everyone out
25	there and here. And we are having another

1	one of these r	meetings in Saskatoon on
2	Thursday even	ing, so if you want to attend in
3	person, you're	e welcome to do that or if
4	you're viewing	g this on-line and you
5	want to you	a think of a question later, you
6	can certainly	dial in at that time.
7		As I said, we certainly
8	encourage part	ticipation and we do view the
9	public input a	as an important part of the
10	review process	s and we will look at that as a
11	part of the ov	verall rate application. This
12	presentation,	including the video, will be
13	posted on our	website on-line, so it will
14	be you woul	ld be able to go back and review
15	it at any time	e or if you have friends or
16	neighbours or	colleagues, you can certainly
17	tell them to	log into our website and have a
18	look at the pa	resentation. And again at any
19	time, you can	post questions on our website
20	and we will ge	et them answered and they will
21	all be conside	ered.
22		With that, I'll turn it
23	over to Mike N	Marsh to start SaskPower's
24	presentation.	
25	MR. MARSH:	Thank you, Mr. Chair.

1	Good evening. I'm pleased to be here along
2	with members of the team from SaskPower. At
3	the far end of the table is Sandeep Kalra,
4	SaskPower's chief financial officer, and Troy
5	King, director of corporate planning.
6	Members of the Saskatchewan Rate Review
7	Panel, all attendees are here in Regina and
8	those joining us on-line.
9	We appreciate the work of
10	the Saskatchewan Rate Review Panel and the
11	opportunity to update our customers on a
12	variety of fronts related to our 2016 and
13	2017 rate application. I'd like to thank all
14	of those who have made time in their busy
15	schedules to participate in the rate review
16	process, whether it be tonight or through
17	correspondence with the Saskatchewan Rate
18	Review Panel. We value the views of our
19	customers and stakeholders and recognize the
20	importance of ongoing two-way dialogue.
21	In a few minutes, you'll
22	hear more detail about our 2016 and 2017 rate
23	application. In the meantime, I'd like to
24	begin by telling you that we take any
25	potential rate increases very seriously. We
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1	recognize that any increase in electricity
2	costs for our customers is a stress for
3	Saskatchewan's households, farms and
4	business. However, we also have the
5	responsibility to ensure that our company
6	maintains a strong financial foundation so
7	that we can continue to provide a reliable
8	and sustainable supply of electricity for our
9	customers.
10	SaskPower is requesting a
11	system average rate increase of 5 percent
12	effective July 1st, 2016 and 5 percent
13	effective January 1st, 2017. Our company's
14	requirement for rate increases is driven
15	primarily by its need to make ongoing
16	investments in aging infrastructure and new
17	capacity to support Saskatchewan's growing
18	demand for electricity.
19	SaskPower continues to
20	set records for the total amount of power
21	needed by customers at one time. The most
22	recent record was a peak load of 3,640
23	megawatts in January of this year, and the
24	demand for new electrical services has
25	continued to remain strong. We have added an

1	average of 9,500 customer accounts each year
2	over the past five years. Meanwhile, the
3	province has seen a 16 percent increase in
4	load growth over the past five years, and
5	increased demand is expected to continue into
6	the foreseeable future.
7	While the demand for
8	power grows, SaskPower also faces the
9	pressing need to renew its aging electrical
10	infrastructure. Much of the province's
11	electrical system was built 30 to 50 years
12	ago and has reached the end of its productive
13	life. In response, SaskPower is making
14	historic investments. In the past five
15	years, our company has invested over \$6
16	billion on capital improvements and power
17	purchase agreements.
18	Going forward, we are
19	forecasting the need to keep making capital
20	investments of about \$1 billion a year.
21	These investments are part of SaskPower's
22	ongoing commitment to renew and improve the
23	system. In recent years, the requirement for
24	capital spending has increased substantially
25	from \$280 million in 2007, for example, to

1	\$990 million in 2015. Within last year's
2	capital program, SaskPower invested nearly
3	590 million on growth and compliance
4	initiatives and nearly 390 million to sustain
5	existing infrastructure in the province.
6	As an example of how
7	SaskPower's capital funds are spent, the past
8	fiscal year saw a number of projects
9	completed, including the on-budget
10	commissioning of a \$510 million expansion of
11	Saskatoon's Queen Elizabeth power station,
12	which added 204 megawatts to the grid. The
13	on-budget completion of the \$327 million I1K
14	transmission line, which is a 300-kilometre
15	project in the Far North, which offers
16	improved service and reliability to the
17	people of northern Saskatchewan and the
18	completion of over 9,800 new customer account
19	connections at a cost of nearly \$200 million.
20	These are just a few examples of the kind of
21	work that is required today and into the
22	future.
23	We are continually
24	looking for efficiencies to mitigate the
25	impact of our capital program on rates. We

1	want to make sure that we are using our
2	customers' money wisely. In 2015 alone,
3	SaskPower reduced its budgeted operating
4	maintenance and administration spending by
5	\$38 million. This was done by freezing
6	management salaries, reducing spending on
7	training, travel, and contract services, and
8	reducing the budgeted number of employees by
9	not filling vacancies as people retire or
10	leave the company. This rate application
11	proposes additional cuts of \$53 million over
12	the next three years. In 2015, SaskPower
13	also cut 210 million from its capital budget
14	by eliminating or deferring capital projects.
15	This rate application proposes further cuts
16	of 790 million of capital spending over the
17	next three years.
18	Our efforts to streamline
19	our operations will continue throughout all
20	areas of our business. Efficiency and
21	quality will become even more important as we
22	balance the need to minimize rate increases
23	with the need to sustain and grow
24	Saskatchewan's electricity system.
25	Throughout this rate application process, we
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1	look forward to working with our customers,
2	stakeholders, and the Saskatchewan Rate
3	Review Panel in a timely, open and
4	collaborative manner. And as we look ahead
5	to Saskatchewan's future, we look forward to
6	continue to deliver on our mission to ensure
7	reliable, sustainable, and cost effective
8	power to our customers. Thank you very much.
9	MR. KING: Thank you, Mike. So for
10	the next, I'm thinking about a half hour here
11	to go through our presentation talking about
12	the rate application itself and some of the
13	reasons why SaskPower has gone forward with
14	it.
15	So as you're probably
16	aware, SaskPower has made a request for two
17	rate increases, one of 5 percent effective
18	July 1st, 2016 and a second rate increase of
19	5 percent effective January 1st, 2017. As
20	part of this rate application, there has been
21	no rate rebalancing. It's a flat rate
22	increase, which means most customer classes
23	are getting the exact same rate increase.
24	As we'll talk about
25	throughout this presentation, the main driver
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1	for the need for rate increases is
2	SaskPower's capital spending. We're spending
3	about a billion dollars a year. We spent
4	about 6, \$7 billion over the last five years
5	and we're planning to continue to spend a
6	billion dollars a year going forward.
7	The rate increases are
8	going to enable SaskPower to achieve its ROE
9	target of 8.5 percent in the 2017/18 fiscal
10	year and it's going to allow us, more
11	importantly, to keep our debt levels and our
12	debt ratio at about 75 percent.
13	So this slide here gives
14	an overview of what the customer impact is as
15	a result of the rate increase. And as I
16	mentioned, because it's a flat rate increase,
17	you can see that almost every class is
18	getting the exact same rate increase, with
19	the exception of our power contract rates,
20	which is separate from our regulated rates.
21	If you look to the very
22	right of this table, you can see what we call
23	a revenue-to-revenue requirement ratio. Now,
24	what a revenue-to-revenue requirement ratio
25	does is it calculates the revenue that we
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1	generate from each class of customers
2	compared to the cost of serving those
3	customers. So a revenue-to-revenue
4	requirement ratio of 1 would indicate a
5	perfect balance of the revenue and the cost
6	to serve a customer. A revenue requirement
7	slightly higher than 1 would mean we're
8	collecting a little bit more from that class
9	than it costs to serve them, and a ratio
10	slightly below 1 would mean we're not
11	collecting enough for that class.
12	As part of industry
13	practice, what the utility is trying to do is
14	keep that ratio between .95 and 105. And as
15	you can see from the column on the very
16	right, we're able to achieve that with the
17	flat rate increase. Almost all classes
18	remain in that 105 to 95 range with the
19	exception of our rural residential class,
20	which is slightly below at .93.
21	In terms of how
22	SaskPower's rates right now compare to the
23	rest of Canada, we rely on a study done by
24	Hydro-Quebec. It comes out in the spring of
25	each year. The last available study is one
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1 that was completed as of April 1st, 2015. 2 And what we do with the study, we compare ourselves to other Canadian electrical 3 utilities and we categorize those utilities 5 into two groups, one being hydro based and the other being thermal based. 6 So the hydro-based utilities are those in Manitoba, BC, Quebec, and they're the ones that rely 8 9 primarily on hydro generation.

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Now, hydro generation is a very cheap way of generating electricity and in those provinces, they have access to that type of resource and are able to utilize it to provide electricity to their customers. However, we can't really compare ourselves to those because they have that competitive advantage, so what we rely on is we compare ourselves to other utilities that are more reliant on thermal-based technology, such as natural gas, coal, or even nuclear. would primarily be Alberta, Ontario, and the Atlantic provinces. So when we compare ourselves to those utilities, we find that SaskPower is basically right at the average. Our rates are about the average of other

1 utilities. 2 However, by class, it varies a little bit. On the residential 3 side, you can see on the left in the orange 1 that SaskPower's rates at about 15 cents a 5 kilowatt hour, we're slightly higher than the 6 average of other Canadian thermal utilities. For commercial, both smaller commercial and 8 9 standard commercial were about even with 10 other utilities. And then on the large industrial side, we're slightly better than 11 12 other thermal utilities. And we'll talk 1.3 about the reasons for why the residential 14 rate is a little bit higher, and it has 15 mostly to do with our distribution costs and 16 our small population base and the large area 17 that we serve. 18 As I mentioned before, 19 capital spending is a big part of our need 20 for our rate increase, and a lot of it has to 21 do with our aging infrastructure. Our coal 22 generation is quite old. It goes back to the 23 '70s and '80s and it represents about 34 24 percent of our generation capacity. 25 hydro generation goes back as far as 1929 and

1	I think our latest hydro facility was built
2	in the early 1980s.
3	In terms of our
4	distribution poles, we have over 1 million
5	distribution poles across the province. They
6	date back to as far back as before the 1950s.
7	They have an average mean age of 38 years for
8	the poles, and the average industry standard
9	is 25 years, so our poles are quite old
10	compared to the rest of Canada.
11	And then our transmission
12	system, which is our larger lines that carry
13	high voltage energy, most of that system was
14	built between 1950 and 1980. So as you can
15	see from this, our system is aging. It
16	requires a significant amount of capital just
17	to maintain it. We're spending between 4 and
18	\$450 million a year just to maintain that
19	infrastructure.
20	I spoke before about
21	customer density and the impact that it has
22	on our residential rates. This is a
23	comparison of the number of customers served
24	per kilometre of transmission and
25	distribution lines in Saskatchewan and
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1	comparing to other jurisdictions in Canada.
2	In Saskatchewan, we have roughly 150,000
3	lines in the province and we have roughly
4	500,000 customers. So overall that makes
5	us has us one of the largest service areas
6	in all of Canada. I believe only Ontario has
7	a larger service area than us and we have one
8	of the smallest population bases. So the net
9	impact is that we are serving only three
10	customers per kilometre of transmission and
11	distribution line, and that compares to
12	Manitoba and Hydro, the next closest to us.
13	They have double the number of customers,
14	which means they have twice the number of
15	customers to pay for the same amount of
16	infrastructure. And when you look at New
17	Brunswick and Nova Scotia, it increases even
18	greater.
19	So that disadvantage that
20	we have is the primary reason why you'll find
21	that our residential rates are higher in
22	Saskatchewan than other provinces.
23	Another comparison we've
24	done to look at our electrical rates is we've
25	gone back to 1980 and compared the rate
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1 increases that we've had here at SaskPower to the rate of inflation. So this is a bit of a 2 3 busy graph, but the orange line shows the system average rate increase that SaskPower 5 has received going back to 1980. The green and blue lines, which are fairly close 6 together, they show the Canadian and Saskatchewan inflation rates during that 8 9 period of time.

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So one thing you can note is that back in the 1980s, the orange line is well above the blue and green. That was a period -- that decade, SaskPower was doing so much of what we're doing today. They had a large amount of capital investment. We were building new power plants, we were building new transmission and distribution and, as a result, our rate increases were well above the rate of inflation.

Throughout the '90s, you can see the orange line dips below the blue and green line for the better part of that decade. During that time, the Corporation cut back on its capital investing. We were only investing about \$150 million a year, so

1 we did a minimal amount of capital investment 2 and, as a result, our rates dropped below the rate of inflation. 3 Throughout the 2000s, you 5 can see that it's been up and down. rates have gone above and then below -- the 6 rate increase is below the rate of inflation until we get to the period today, from 2013 8 9 to today, we're slightly above inflation. 10 We're getting similar to the period that we 11 were in the 1980s where we were doing a lot 12 of capital investing, so you can expect to 1.3 see that our rate increases are going to be 14 higher than the rate of inflation. But over 15 that whole period, the average rate increase 16 has been about three and a half percent and 17 the average rate or inflation rate has been 18 about 3.3 percent. So we're very close to 19 inflation on a long-term basis. 20 Next I'm just going to go 21 through some of the financials that support 22 the rate increase. So this slide here looks 23 at our operating income and our return on 24 equity. The blue lines are showing our net 25 income -- or the blue bars, excuse me -- and

1 the green lines are showing our return on 2 equity. So SaskPower's target is to get to 3 eight and a half percent ROE, which you can see we're doing in 2017/18, and 18/19 is what 5 we're forecasting. 6 But to get to that level of ROE, we needed a net income or an operating income of about \$200 million a 8 9 year. Now, \$200 million may seem like an 10 excessive amount of profit, but there are 11 many reasons why the Corporation needs to 12 earn that eight and a half percent. 1.3 primary reason that we see here at the 14 Corporation is we need that level of income 15 to afford the capital spending that we're at. 16 To afford the billion dollars a year and to 17 manage our debt levels going forward, we need 18 to earn about \$200 million a year to reduce 19 the amount of debt we're using to finance it.

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Five years ago, we were about a \$5 billion company and we earned about \$100 million a year which gave us our eight and a half percent. Today we're a \$10 billion company. Our profits need to double to about \$200 million to be able to afford to

1	operate it at that size.
2	This slide here just
3	benchmarks that ROE that we're achieving to
4	other utilities in Canada, so we picked the
5	2014/15 fiscal year. That's the last year
6	that we have comparatives for all the other
7	utilities. During that year, we earned an
8	ROE of 2 percent, and you can see that's in
9	the orange at the very far right, so we were
10	well below or, by far, the lowest of all the
11	Canadian utilities. The orange line there is
12	showing our target of eight and a half
13	percent and we're well below that as well.
14	Last year, for the
15	calendar year 2015, we earned an ROE of 4.7
16	percent. So it's an improvement, but it
17	would still put us at the bottom of the list
18	of other Canadian utilities. So that is what
19	we're trying to get back to, the eight and a
20	half percent. At that orange line, that
21	would put us right at about the average of
22	what other utilities are earning across
23	Canada.
24	This next slide talks
25	about our forecasted load growth. So the
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1 green bars are showing the growth in energy 2 sales that we have from year to year, so the 3 total consumption of electricity by our The blue line is showing the customers. 5 capacity or peak demand that we have in each So it's that peak demand, that blue 6 year. line that really drives our capital needs and, in turn, is driving our rate increases. 8 9 So a peak demand refers 10 to the max amount of energy that we have to 11 supply to any one point in time, and that 12 generally occurs in the first three weeks in 1.3 December when the weather is the coldest, the 14 nights are the longest. In that peak demand, 15 we have to build our system, we have to have 16 our generation, our transmission, our 17 distribution capacity available to meet that 18 demand at that particular point in time and 19 that's what drives our capital spending. 20 So even in years of lower 21 load growth, so you can see in 2012, it was 22 only 1.4 percent in terms of energy sales. 23 2015 was a fairly modest year, but each year 24 we're still achieving a new peak demand. 25 the demand for additional infrastructure is

1	continuing to increase even when sales fall
2	off.
3	So since our peak demand
4	is so important, our forecasts are also very
5	important in terms of determining how much
6	capital we're going to spend or determine how
7	much we're going to invest. If we
8	overestimate the amount of energy, we can
9	overbuild the system and end up having to
10	charge customers for that new capacity before
11	it's actually needed. So back in 2012, we
12	were certainly having problems. You can see
13	the blue bars are showing the variance to
14	what we forecasted and what our large
15	industrial customers needed. The red bars
16	are showing all of our other classes and the
17	green is showing the net system total.
18	So it's our large
19	industrial customers that give us the
20	greatest challenge in terms of forecasting.
21	Whether it's mines or oil fields, they have
22	the ability to turn their production off and
23	on, which creates great variations in their
24	energy demand. So back in 2012, we were
25	relying primarily on customer forecasts to

1	determine how much load we were going to
2	need. Starting in 2013 2012, 2013 we
3	changed that to relying more on industry
4	forecasts, including the Ministry of Economy,
5	particularly in the potash and oilfield
6	sectors. So you can see we become
7	progressively better at our forecasts to the
8	point of the last couple years we were within
9	.7 percent in 2014 and last year we were
10	within .2 percent of our forecast. So we are
11	improving on that forecast and getting more
12	accurate estimates of what type of capacity
13	we need.
14	This slide here talks to
15	SaskPower's exports and trading. So our
16	exports and trading is electricity sales that
17	we make outside the province. Now, we engage
18	in this activity primarily to generate
19	additional revenues which we use to offset
20	rate increases for our domestic customers,
21	for those in Saskatchewan.
22	So back in 2012, 2013 you
22 23	So back in 2012, 2013 you can see that we had fairly strong profits

1	However, starting in 2014, the Alberta market
2	softened. They were in a position of
3	significant supply and low demand, so really
4	the exports and trading tapered off
5	significantly. Going forward in 2016/17, the
6	first year of rate application, we're only
7	estimating about \$10 million of profits from
8	that compared to about 40 to \$50 million in
9	previous years. So the decline in those
10	revenues, in those earnings, is also putting
11	pressure on our need for rate increases.
12	This slide here talks
13	about our other revenue. So our other
14	revenue are sources from gas and electrical
15	inspections, from customer contributions,
16	from CO2 sales, and various other
17	miscellaneous sources. We are roughly around
18	100 to \$110 million for the you can see
19	going back to 2011 through 2014. Last year
20	it spiked to \$162 million. The biggest
21	reason for the spike was customer
22	contributions. They hit a record level. We
23	went from about 47 the year before to 93 in
24	2015. Going forward, we're forecasting the
25	customer contributions will come back to a

1	more normalized level of about \$50 million a
2	year. However, you can see there has been a
3	step change. We're going from about 110
4	million to about 135 million going forward in
5	our other revenue forecast, which is good for
6	our rate application.
7	This slide here talks
8	about SaskPower's fuel and purchased power.
9	So this is the expense that we have to buy
10	the fuel to run our generating facilities,
11	and SaskPower uses a number of fuel sources.
12	We use natural gas, we have coal, we have
13	wind, we have hydro, and we have imports.
14	Each of those has a different cost make-up
15	and each of them contributes to our fuel and
16	purchased power expense.
17	So two of the main
18	variables that we have in our fuel cost is
19	(1) the price of natural gas. It's quite
20	volatile. We have to purchase that on the
21	market, and it can swing with changes in the
22	market, which impacts the overall cost of our
23	fuel.
24	The other thing that
25	impacts us is water levels or hydro levels.

1	So the more hydro that we have in the system,
2	the more we can generate from those
3	facilities it's very cheap to run hydro
4	once you've built the facility and the
5	more that we can do that, the more we can
6	displace other more expensive forms of fuel,
7	such as imports and natural gas.
8	If you look ahead into
9	2016/17 compared to the calendar year 2015,
10	our forecast is going from 650 down to 647,
11	so a slight decline in our fuel costs in that
12	year, and then there is a step up to about
13	687 the year after. The reason for the
14	decline this year compared to last is a
15	combination. First, natural gas prices are
16	coming down. So similar to what SaskEnergy
17	has experienced, we're seeing a decrease in
18	natural gas prices, which is resulting in a
19	savings for our corporation of about \$50
20	million. Unfortunately, that savings has
21	been eaten up by a couple of things. One,
22	we've got to increase our generation to meet
23	our load growth, so we're burning more fuel
24	to meet the additional sales.
25	And the second part, as I

1	mentioned, was the hydro. We've gone from a
2	very strong hydro year last year, to this
3	year the forecast is a weak hydro year.
4	We're looking at hydro that's going to be
5	well below our average inflow. As a result
6	of that, the fuel costs go up. So the net
7	impact is it's a small decrease. Going
8	forward to 2018, we see a bit of an increase
9	as hydro levels return to normal levels,
10	which is good, but we see a forecast of a
11	slight increase in natural gas prices.
12	Our operating,
13	maintenance and administration expense refers
14	to the cost that we have to run the
15	Corporation, so to do the maintenance, to run
16	the power plants, and all the administrative
17	costs it take to run the business. So this
18	includes wages and salaries, it includes
19	contractor costs, consulting expenses, it
20	includes training, travel, insurance, and all
21	other miscellaneous expenses to run the
22	business. So this is a cost category that we
23	look at very closely and monitor very closely
24	to try and manage those costs and the impact
25	it will have on our customers.
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1	So the bars that we have
2	there show the absolute budget that we have
3	in terms of our OM&A expenditures going back
4	to 2013 out to 2018/19. And we use 2013 as a
5	starting point because that's the first year
6	that we embarked on a series of rate
7	increases of about 5 percent a year.
8	So the blue line shows
9	the accumulative growth in our OM&A over that
10	period of time. So from 2013 up to 2015, the
11	accumulative growth is about 3 percent or
12	about 1 percent a year. Going forward, we
13	can see a little bit more of a growth in our
14	OM&A, but our objective is to try and keep it
15	below the growth in the business, so the
16	growth in our Saskatchewan sales, and that is
17	indicated by the green line. So you can see
18	over the period of 2013 to 2018/19, the OM&A
19	growth is a little below and then by 2018/19
20	we're about the same, so we've been able to
21	keep our OM&A growth at the level of growth
22	in the Corporation.
23	However, the other major
24	driver that we have in our OM&A costs that
25	causes it to increase is not only the growth
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1	of the company, but inflation. So once we
2	added inflation by the orange bar there, I
3	add that to the growth, you can see that
4	SaskPower's actual OM&A and forecasted OM&A
5	is set to be well below the growth in the
6	Corporation plus inflation.
7	The final set of expenses
8	I want to talk about is what we call our
9	capital investment expenses, so these are the
10	expenses that are driven directly by our
11	level of capital spending, by that billion
12	dollars a year that I referred to previously.
13	So that includes depreciation, it includes
14	finance charges, it includes capital taxes,
15	it includes environmental expenses, it
16	includes cost of retirement and clean-up of
17	our capital assets.
18	So going back to 2011,
19	you can see the growth that we've had. It's
20	going from \$540 million in 2011 up to 1.1
21	billion by 2018/19, so doubling over that
22	period of time. And as I mentioned, it's
23	that capital spending that directly
24	influences that level of expense.
25	Now, if we go back and
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1 look at what the cost drivers have been of 2 SaskPower's rate increases, not only for this 3 rate application, but going back to the start of our series of 5 percent rate increases 5 back to 2013, you can see by this pie chart here, it's the green area, our capital 6 related expenses are responsible for 62 percent of the growth in our expense and 8 9 ultimately 62 percent of our need for rate 10 increases during that period. Fuel and 11 purchased power is the next highest at 25 12 percent, and finally we have OM&A expenses accounting for 13 percent of our cost 1.3 14 increases. 15 This slide here looks at SaskPower's capital spending going back to 16 17 2013 and forecasting out to 2018/19. I spoke 18 to you previously about the need for about a 19 billion dollars a year. It's not exactly a 20

SaskPower's capital spending going back to 2013 and forecasting out to 2018/19. I spoke to you previously about the need for about a billion dollars a year. It's not exactly a billion dollars a year; it basically averages out to that. In 2013, we actually spent \$2 billion when you include investments made by independent power producers. And over this period of time, the cost is about \$7 billion that we're looking to invest in the system.

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1	So this slide here just
2	breaks down that capital spending a little
3	more granular. And what we do at SaskPower
4	is we break our capital investments into
5	three categories: Sustainment spend, growth
6	and compliance investment, and then strategic
7	and other investments, and it's capital
8	sustainment spend and growth and compliance
9	which make up the greatest proportion of our
10	spend.
11	So the sustainment spend,
12	you can see it's at about as high as 482 to
13	about 387, so in that 400 to \$450 million
14	range on an annual basis. You'll remember me
15	speaking previously about our assets and the
16	aging assets. We have our generation
17	stations that go back to as far as 1929, our
18	old distribution, our transmission systems.
19	So about this 400 to \$450 million a year is
20	what we require to maintain that system, to
21	keep it operating at existing levels and
22	prevent a deterioration of the system.
23	The next big group is our
24	growth and compliance investments, and that
25	is really driven by the growth of the

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1	rebuild program, we have the same wood pole
2	replacement program on the distribution side,
3	and we have an E.B. Campbell life extension
4	program.
5	On the growth and
6	compliance investments, you can see there is
7	a number of new transmission lines that we're
8	building from Pasqua to Swift Current,
9	Kennedy to Tantallon, Regina to Pasqua. We
10	also have in there the Tazi Twe hydroelectric
11	station. This one is not confirmed yet, but
12	we have it in our plan at about \$630 million.
13	That's to build a station up in the Far
14	North. And we have distribution connects of
15	about \$509 million over the next five years.
16	A more detailed list of
17	our capital program will be provided to the
18	rate panel and posted on the website in the
19	coming weeks.
20	So now getting to our
21	debt and debt ratio. So in addition to our
22	capital spend having an impact on our rates
23	and through an increase in our capital
24	investment expense, the other major impact of
25	that capital program has been on our debt and

our debt ratio. So the orange bars are
showing SaskPower's total debt, and the debt
ratio is being illustrated by the green line
there. So you can see our debt ratio
climbing since 2011 as well as our debt
ratio. So this is something that the
Corporation expected.

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As I mentioned before, we've grown, we've doubled in size in terms of our assets from a \$5 billion company to a \$10 billion company. We're investing about a billion dollars a year. We anticipated financing a large portion of that growth through debt, so this is something that we've expected. However, now that our debt ratio has climbed to about 75 percent -- and the debt ratio refers to the level that you've leveraged your corporation or mortgaged your corporation, if you will, so about 75 percent of our company has been financed through debt -- now that we've got to that 75 percent level, it's more important than ever that we get the rate increases that we need to achieve that eight and a half percent ROE so we can properly balance the financing of

1	future capital investments with a combination
2	of both debt and corporate equity.
3	Just to give you an
4	appreciation of where our debt ratio is
5	compared to other utilities, you can see this
6	benchmarking, SaskPower in the orange, shows
7	that we're in the top quartile or one of the
8	higher leveraged utilities in all of Canada.
9	So again, it reiterates why it's important
10	for us to manage those debt ratios going
11	forward and get the rate increases to support
12	that.
13	Mike's already touched on
14	this a little bit in his comments, but I'll
15	just reiterate. These are some of the things
16	that the Corporation is doing to mitigate the
17	impact of rate increases on our customers.
18	So on our OM&A side, in 2015 we were able to
19	cut our budget by \$38.2 million and over the
20	next over the total four-year period,
21	we're looking to reduce our OM&A spend by
22	about \$91 million. On the capital side, we
23	deferred or eliminated about \$210 million
24	last year and we're looking to eliminate \$1
25	billion over this four-year period.

1	SaskPower also has a
2	business renewal program. Now, this program
3	has been in place since 2009. It's a
4	continuous improvement program that has the
5	company looking at all areas of the
6	Corporation where we can find efficiencies or
7	remove redundancies or find savings that get
8	passed along to our customers. Since that
9	time we were able to identify \$528 million in
10	savings through that program.
11	And finally, we've been
12	able to mitigate some of the impact on our
13	customers through our demand side management
14	program. So our demand side management
15	program is the program where we provide
16	customers with ways to reduce their energy
17	consumption. It may be through more
18	efficient lighting, it may be through the
19	fridge recycling program, it may be through
20	the block timer heater program.
21	Since 2009 when we
22	started this program, we've been able to
23	save realize capacity to savings of about
24	107 megawatts, so that's equivalent to a
25	small power plant that we've been able to
ii .	

1	avoid having to construct and having to pass
2	those costs on to our customers. The other
3	way customers serve or benefit, sorry,
4	through the DSM program is through energy
5	savings. Since 2009, customers have
6	benefited by 303 gigawatt hours in total
7	energy savings, so their bills have been
8	reduced by that much, which translates into
9	about \$30 million in savings for our
10	customers over that period of time.
11	So in summary, the rate
12	increases that we are requesting are
13	primarily needed to finance the Corporation's
14	capital investments. We expect to meet our
15	targeted ROE of 8.5 percent not this coming
16	year, but in the next fiscal year. The rate
17	increases will be able to allow SaskPower to
18	stabilize our debt ratio at about 75 percent
19	going forward and without those rate
20	increases, we would see our debt ratios
21	continue to climb and it would put the
22	financial health of the Corporation at risk.
23	This rate increase is
24	basically consistent with what we asked for
25	in the previous rate application. This is

year three of that rate application where we
asked for a 5 percent rate increase. We're
continuing to ask for 5 percent and we're
meeting our commitment of trying to keep our
rate increases on an annual basis to a cap of
about 5 percent or less.
That is all I have for my
presentation.
THE CHAIRPERSON: Thank you, Troy. I think
we have some questions on-line and I'll just
read them out here.
The first question is,
"If SaskPower was given enough money to
replace the 790 million supposedly cut from
the budget over the next three years, could
SaskPower even spend it all prudently? If
not, how could these be called cuts from the
budget? If yes, why was this amount cut? Is
it not required?"
MR. MARSH: If I understand the
question correctly, it's about our capital
question correctly, it's about our capital spending program and the cancellation or
spending program and the cancellation or

1	has been historically, and it has been built
2	to deliver the required infrastructure to
3	keep up with the growth in the province as
4	well as the sustainment capital that's needed
5	to make sure that we maintain reliability on
6	the existing grid in the province.
7	We look very, very
8	carefully each and every year at the programs
9	that are in the budget, and this is a very
10	fluid thing because as the demand in some of
11	the sectors ebbs and flows, for example in
12	the mining sector, oil and gas sector, we can
13	defer projects that were maybe targeted for
14	the oil and gas sector in the southeast part
15	of the province or the west and defer them
16	into the next year. And we're doing that
17	wherever we can so that we can minimize that
18	cap spend so that we can minimize the
19	knock-on effect for a rate increase as Troy
20	has indicated in the charts. And we do this
21	each and every year and we'll continue to do
22	that.
23	The plan is built on the
24	information we know at the beginning of the
25	year as a matter of fact, in the year
II	

1	prior but as the year unfolds, we're able
2	to take advantage of more recent information
3	and make those decisions on an ongoing basis
4	and we'll continue to do that into the
5	future. Thank you.
6	THE CHAIRPERSON: The second question,
7	which may be more of a comment, says, "The
8	ROE target for SaskPower, a Crown, is
9	arbitrary versus privately-held industry
10	players who have real shareholders who demand
11	returns. The Saskatchewan Government, as a
12	shareholder, can dictate whatever ROE it
13	wants, even zero or negative," which is true.
14	I don't know if you want to comment on that?
15	MR. KALRA: I can attempt to answer
16	it. My name is Sandeep Kalra; I'm CFO at
17	SaskPower. The ROE should not be looked at
18	in isolation. There are two ways of kind of
19	looking at it. One is a comparison to the
20	industry, which the commentator mentioned
21	that private or investor-owned utilities have
22	certain return expectations and they try and
23	deliver it. The other way of looking at it
24	is from the financial health and viability of
25	the company, and that is where it kind of
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1	intertwines with our debt ratio. As well,
2	our long-term debt target is 60 to 75
3	percent.
4	Over the last five years,
5	six years, the debt ratio has increased from
6	roughly 60 percent to about 75 percent right
7	now. As we have invested and have not asked
8	for rate increases to pay for all that rate
9	increase, we have not received that 8.5
10	percent. So we could do it because we had
11	financial strength, the financial room to be
12	able to do it. We are getting to a point now
13	where we have kind of used up that leverage
14	and to be able to maintain our debt ratio at
15	around 75 percent, we need to get the
16	industry standard rate, which is 8.5. Now,
17	this standard gets evaluated by various
18	regulatory bodies in Alberta and Ontario,
19	throughout Canada, and we kind of look at it
20	and say whether 8.5 percent is appropriate or
21	not. And in our view, those requirements
22	have actually gone up in the last few years
23	and we have kind of maintained it at 8.5.
24	So we do believe 8.5 is
25	appropriate. We do believe we need to get

1	that return to be able to maintain our debt
2	ratio below 75 percent to ensure long-term
3	viability in the financial strength of the
4	company.
5	THE CHAIRPERSON: Thank you. There is a
6	couple of other questions. "The slide that
7	showed fuel and purchase power, where is the
8	year 2016 data?"
9	MR. KING: I'm just going to flip
10	back to that slide if I can, and hopefully if
11	you're listening at home you can see that
12	slide.
13	So what's happened, as
14	you may or may not know, in this current
15	fiscal year, SaskPower and the other Crown
16	corporations of Saskatchewan changed their
17	fiscal year to a March 31st. So what we
18	ended up having is for financial reporting
19	purposes, we ended up having a 15-month
20	fiscal year ending March 31st, 2016. For
21	purposes of this presentation, what I used
22	for 2015 was the 12-month period ending
23	December 31st so that we always had a
24	12-month comparison in all the years,
25	otherwise we'd have a 15-month compared to 12

1	months in every other year.
2	So that 2017 year refers
3	to the fiscal year ending March 31st, 2017,
4	so it runs from April 1, 2016 to March 31st,
5	2017. That three-month stub period of
6	January to March 31st, 2016 we didn't include
7	in the presentation just so that we could
8	ensure an equal comparison of 12-month
9	periods, so that's where that year went to.
10	THE CHAIRPERSON: And the last on-line
11	question I have here says, "What are the
12	expected annual interest payments for this
13	amount of debt to 2019?"
14	MR. KING: So the expected annual
15	interest payments are around \$250 million a
16	year on our long-term debt. Our overall
17	finance charge, including our capital leases
18	short-term, is about \$413 million a year.
19	THE CHAIRPERSON: Thank you, and that's the
20	end of the online questions. We're now going
21	to un-mute the phones. If there is anybody
22	still on the phone and they wish to ask a
23	question, they're certainly welcome to do so
24	now. It appears that somebody is talking,
25	but we're not hearing them. You may not have
II	

1	your phone turned on. Could you check it and
2	see if that would work? It appears that
3	we're not getting that call through. I would
4	encourage whoever that is to phone in to the
5	number on our website and they can record
6	their question. We'll certainly pass it on
7	and get it answered and post the answer to
8	our website so that your question is properly
9	answered.
10	I'll give one last chance
11	for anybody to ask questions if there is any
12	out there.
13	Okay, thank you for your
14	attention and thank you to SaskPower for
15	coming here tonight and presenting their
16	views on their application, and we look
17	forward to working with them. The rest of
18	our process, to review the rate application
19	and eventually submit our report to the
20	Government for consideration of the rate.
21	Thank you very much. That's all.
22	(Concluded at 7:50 p.m.)
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I, RUTH LEDGERWOOD, CSR, Certified Court Reporter, hereby certify that the foregoing pages contain a true and correct transcription of my stenograph notes taken herein to the best of my knowledge, skill and ability.

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